

Message Text

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PAGE 01 COPENH 04634 01 OF 02 041438Z

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 ACDA-10 TRSE-00 SSO-00
NSCE-00 INRE-00 CIAE-00 DODE-00 PM-05 H-02 INR-07
L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15
OMB-01 /066 W

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O R 041251Z AUG 77

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC IMMEDIATE 4875

INFO USMISSION NATO

AMEMBASSY BONN

USIA WASHDC

UNCLAS SECTION 1 OF 2 COPENHAGEN 4634

E.O. 11652: N/A

TAGS: SOPN, MPOL, NATO, US, GW, DK

SUBJECT: DANISH PRESS PLAY OF EVANS-NOVAK STORY

REF: COPENHAGEN 4631

FOLLOWING IS THE TEXT OF THE ALBRECHTSEN STORY WHICH
WAS FRONT-PAGED IN TODAY'S BERLINGSKE TIDENDE UNDER
HEADLINE "PARTS OF GERMANY TO BE CONCEDED IN CASE OF
SOVIET ATTACK: THE DANISH BORDER WITHOUT US DEFENSE."

BEGIN TEXT

TWO AMERICAN JOURNALISTS YESTERDAY CLAIMED TO KNOW THE
CONTENTS OF A TOP SECRET MEMORANDUM PREPARED BY PRESI-
DENT CARTER'S CLOSEST ADVISORS, PREDICTING THAT ONE-
THIRD OF WESTERN GERMANY AND DENMARK'S SOUTHERN
BORDER WOULD HAVE TO BE CONCEDED WITHOUT RESISTANCE
IN CASE OF A SOVIET ATTACK.

THIS INFORMATION RECEIVED CONSIDERABLE ATTENTION IN
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PAGE 02 COPENH 04634 01 OF 02 041438Z

THE AMERICAN CAPITAL AND CAUSED A STORM OF QUESTIONS
FROM EUROPEAN PRESS PEOPLE AT THE STATE DEPARTMENT.
THE DEPARTMENT DID NOT DIRECTLY DENY THE EXISTENCE
OF SUCH A MEMORANDUM BUT SAID THAT IT DID NOT REFLECT
ACCURATELY AMERICAN POLICY.

ROWLAND EVANS AND ROBERT NOVAK - WHOSE DAILY COLUMN

ON POLITICAL AFFAIRS IS REPRINTED BY SEVERAL HUNDRED AMERICAN NEWSPAPERS - PUBLISHED EXCERPTS FROM THIS MEMORANDUM WHICH, THEY SAID, HAD BEEN KEPT SECRET NOT ONLY FROM THE RUSSIANS BUT ALSO FROM THE NATO ALLIES.

ACCORDING TO THEIR INFORMATION, THE MEMORANDUM HAD BEEN PREPARED AND APPROVED BY VICE PRESIDENT MONDALE, CIA DIRECTOR STANSFELD TURNER, DISARMAMENT NEGOTIATOR PAUL WARNKE AND GENERAL GEORGE BROWN, CHAIRMAN OF THE JOINT CHIEFS OF STAFF, AMONG OTHERS, AT A MEETING OF THE NATIONAL SECURITY COUNCIL A FEW DAYS AGO, JULY 28 OR 29.

EVANS AND NOVAK CLAIMED THAT THE PRINCIPAL OUTLINE OF SUCH A NEW DEFENSE STRATEGY FOR WESTERN EUROPE WILL BE SUBMITTED AT THE END OF THIS WEEK TO THE U.S. PRESIDENT FOR FINAL APPROVAL BY JIMMY CARTER'S SECURITY ADVISOR ZBIGNIEW BRZEZINSKI, WHO PRESENTED THE MEMORANDUM IN ITS FINAL VERSION AT THE SECURITY COUNCIL MEETING.

IT IS REPORTED TO HAVE BEEN BASED ON A DRAFT OF JUNE 20 WHICH CITED FOUR OPTIONS FOR AN AMERICAN-SUPPORTED DEFENSE OF WESTERN EUROPE WITHOUT A SUBSTANTIAL INCREASE IN THE COST OF CONVENTIONAL FORCES. ONLY SUCH A DEFENSE COULD ENSURE A QUICK HALT OF WARSAW PACT FORCES IN CASE
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PAGE 03 COPENH 04634 01 OF 02 041438Z

THEY CROSS THE BORDER OF WEST GERMANY AND INVADE THE CENTRAL EUROPEAN SECTION OF THE FRONT.

ALL FOUR OPTIONS (AND ACCORDING TO EVANS AND NOVAK, ALSO THE FINAL VERSION OF THE RECOMMENDATION TO PRESIDENT CARTER) ANTICIPATED THAT AN ATTEMPT TO DETER A WARSAW PACT OFFENSIVE WOULD NOT BE POSSIBLE UNTIL IT HAD REACHED A NORTH/SOUTH LINE ALONG THE RIVERS WESER IN THE NORTH AND LECH IN THE SOUTH.

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PAGE 01 COPENH 04634 02 OF 02 041428Z
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TO SECSTATE WASHDC IMMEDIATE 4876
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UNCLAS SECTION 2 OF 2 COPENHAGEN 4634

THAT MEANS THAT THE GREATER PART OF BAVARIA AND MOST
OF THE NORTHERN PARTS OF WEST GERMANY WILL BE
SURRENDERED WITHOUT ANY AMERICAN ATTEMPT TO DEFEND
THESE AREAS. SUCH ARE WOULD ALSO INCLUDE SOUTH
SCHLESWIG AND HOLSTEIN AND THE CITIRES OF HAMBURG AND
LUBECK - IN OTHER WORDS DENMARK'S SOUTHERN BORDER.

DEFENSE BUDGET

EVEN IF THE US IS ABLE TO CARRY OUT THE ANNUAL THREE
PERCENT INCREASE IN THE DEFENSE BUDGET - AS
PROMISED THE NATO COUNTRIES IN WESTERN EUROPE - THE
TWO AMERICAN JOURNALISTS REPORT THAT BRZEZINSKI'S
DRAFT TO THE PRESIDENT STATES:

"IT IS NOT POSSIBLE IN THE CURRENT POLITICAL
ENVIRONMENT TO GAIN SUPPORT IN THE US FOR
THE PROCUREMENT OF THE CONVENTIONAL FORCES
REQUIRED TO ASSURE THAT NATO COULD MAINTAIN
TERRITORIAL INTEGRITY IF DETERRENCE (RETALIATION
WITH NUCLEAR WEAPONS) FAILS. WE MUST,
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PAGE 02 COPENH 04634 02 OF 02 041428Z

THEREFORE", IT IS STATED, "ADOPT A STALEMATE
STRATEGY. IN OTHER WORDS, FALL BACK AND
EXPOSE THE RUSSIANS TO THE POLITICAL
CONSEQUENCES OF THEIR AGGRESSION."

THE MEMORANDUM TO THE PRESIDENT IS REPORTED TO
PREDICT THAT ANY FURTHER ATTEMPT TO INCREASE THE
DEFENSE BUDGET WOULD CREATE DIVISION AND DEBATE IN
THE US. THE TWO JOURNALISTS CONCLUDE THAT A STRATEGY WHICH
IS BASED ON NEARLY THE SAME OVERALL LEVEL OF PREPAREDNESS,
BUT WITH A LOWER LEVEL IN WESTERN EUROPE, PROBABLY WOULD BE
THE LEAST PAINFUL DOMESTICALLY IN THE US, UNLESS IT IS PRESENTED

MERELY AS A LOWERING OF US DEFENSE CAPABILITY.

THE POLITICAL CONSEQUENCE FOR THE SOVIET UNION IN
CASE OF AN ATTACK - THE WORLD OPINION, UN DISAPPROVAL,
US MOBILIZATION- WOULD HELP DETER A SOVIET INVASION.
IT IS MAINTAINED THAT SOME MEMBERS OF THE SECURITY
COUNCIL NOTED THAT THERE WOULD BE HELL TO PAY IF THE
WEST GERMANS LEARNED WHAT WAS HAPPENING. ON THE
WHOLE, BRZEZINSKI SAID, "WE AGREE THAT THERE HAS TO BE
A GAP BETWEEN OUR DECLARED STRATEGY AND OUR ACTUAL
CAPABILITY. WE CANNOT FOR POLITICAL REASONS ANNOUNCE
OUT STRATEGY." UNPLEASANT REACTIONS IN WESTERN EUROPE,
HE IS REPORTED TO HAVE SAID, CAN BE SOFTENED TO A
CONSIDERABLE DEGREE IF THE US WERE TO AVOID ANY STATEMENT
TO THE EFFECT THAT LOSS OF NATO TERRITORY HAS TO
BE ACCEPTED IN CASE OF AN ARMED CONFLICT.

IN A STATEMENT FROM THE AMERICAN STATE DEPARTMENT
LAST NIGHT, IT WAS SAID THAT, "IT IS US POLICY TO
ENGAGE IN A FORWARD DEFENSE OF ALL OF WESTERN EUROPE.
THIS IS A POLICY WHICH HAS BEEN OUTLINED AND ESTABLISHED
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PAGE 03 COPENH 04634 02 OF 02 041428Z

JOINTLY BY THE ALLIES. IT REMAINS UNCHANGED
IN ITS TOTALITY. STATEMENTS WHICH HAVE BEEN ATTRIBUTED
TO BRZEZINSKI ARE EXCERPTS AND INACCURATE, AND APPLY
ONLY TO ONE ASPECT OF AN OVERALL STRATEGY THAT MAY BE
APPLIED IN THE EVENT OF AN ATTACK ON WESTERN EUROPE."

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